

1 Minutes of the regular meeting of the City Council held February 19, 1997 at 7:36 p.m.  
2 (following a joint meeting with the No. Salt Lake City Council) in the Planning Conference  
3 Room of the City Hall, Bountiful, Utah.

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5 Present: Mayor: John R. Cushing  
6 Council Members: Samuel R. Fowler, Barbara Holt, Alan A. Johnson,  
7 City Manager: Tom Hardy  
8 City Attorney: Russell Mahan  
9 City Engineer: Jack P. Balling  
10 City Recorder: Arden F. Jenson  
11 Planning Director: Blaine Gehring  
12 Department Head: Neal Jenkins, Parks/Recreation  
13 Recording Secretary: Nancy T. Lawrence  
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15 Official Notice of this meeting had been given by posting a written notice of same and an  
16 Agenda at the City Hall and providing copies to the following newspapers of general circulation:  
17 Davis County Clipper, Deseret News, and Salt Lake Tribune.  
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19 Mayor Cushing called the meeting to order and recognized the visiting Boy Scouts.  
20 Councilwoman Holt led the pledge of allegiance to the flag. Councilwoman Wilcox offered the  
21 invocation.  
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23 Minutes of the regular meeting of the City Council held February 12, 1997 were  
24 presented and unanimously approved as written on a motion made by Councilman Shafter and  
25 seconded by Councilwoman Wilcox.  
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27 **EXPENDITURE AND EXPENSE REPORT**  
28 **APPROVED FOR FEBRUARY 1-13, 1997**

29 Mr. Jenson presented the Expenditure and Expense Report for the Period February 1-13,  
30 1997 in the amount of \$493,560.33. The report was unanimously accepted on a motion made by  
31 Councilman Johnson and seconded by Councilman Fowler.  
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33 **BID AWARDED FOR NEW RESTROOM AND**  
34 **SNACK BAR AT TOLMAN ELEMENTARY BONNETT**  
35 **BALL PARK**

36 Mr. Jenkins reported that \$31,000 has been included in the budget for construction of an  
37 additional stall in the women's side of the restroom at the Bonnett Ball Park at Tolman  
38 Elementary School. An additional \$23,000 was budgeted for revisions to the restroom at the 400  
39 North Park bowery. In addition to the changes required to facilitate the plumbing changes at the  
40 Bonnett Ball park, the softball association has requested a storage area and a snack bar be  
41 incorporated in the design to allow for softball equipment storage and snack and treat sales.  
42 Two proposals were received for the proposed changes at the facility adjacent to Tolman  
43 elementary, with the low bid being \$47,260.00. Since this bid is higher than anticipated for this  
44 project, Mr. Jenkins requested that permission be given to use the money planned for the 400  
45 North project so that the Tolman project can be completed as recommended. The 400 North

1 project would be delayed for one year. Following discussion, Councilwoman Wilcox made a  
2 motion to accept the proposal from Thomas Lund Construction in the amount of \$47,260 for the  
3 improvements at the Tolman Elementary Bonnet Ball Restroom. Councilman Shafter seconded  
4 the motion and voting was unanimous.

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6 **REVIEW OF ANNUAL TRAFFIC REPORT**  
7 **AND RECOMMENDATIONS**

8 Mr. Balling reviewed the recent study of Traffic Volume and Traffic Accidents for 1996.  
9 He noted that the volume of traffic has increased at a rate of about 5 percent per year, with the  
10 greatest increase along the bench roads where the growth and development is occurring.

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12 Included in the study were six intersections which have been studied for compliance with  
13 the requirements for traffic signals. Signals are installed on the basis of *volume warrant* and  
14 *delay warrant*. He referenced a traffic volume map and presented the following highlights from  
15 the study:

16 1000 North Main Street: Traffic counts indicate a warrant has been met. The findings have been  
17 forwarded to the State Department of Transportation (entity of jurisdiction).

18  
19 200 West Pages Lane: The warrant was met and a signal has been installed.

20  
21 2200 South Orchard Drive: The warrant was met and a signal has been installed.

22  
23 1800 South Davis Boulevard The traffic count is just a little short of meeting the volume warrant  
24 (7.25 hours of the required 8 hours). It is recommended that this intersection be studied again  
25 this year.

26  
27 1500 South Orchard Drive: The delay warrant is met for 50 percent of the time and the volume  
28 warrant does not exist for any time. The intersection is safe and the signal is not warranted.

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30 A review of traffic accidents shows that there was a 9 percent increase in accidents from  
31 1995 to 1996, with the highest accident rate in December and the lowest in April. Intersections  
32 with more than three accidents have been tabulated and there were eight which showed a  
33 substantial increase in traffic accidents. They are:

- 34 400 North Main  
35 400 North 500 West  
36 1800 South Davis Boulevard  
37 200 West 1800 South  
38 2200 South Orchard Dr.  
39 400 North 200 West  
40 3100 South 400 East  
41 Pages Lane 200 West  
42 800 East 1800 South  
43 625 West 2600 South

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Mr. Balling made the following recommendations, based on the study:

- (1) that signals be installed at the intersection of northbound Main Street and 400 North Street and that the signals be synchronized to operate in the same timing as the existing signals.
- (2) that U.D.O.T. receive a copy of Bountiful’s study and a request that they study the intersection at 400 North 500 West for compliance with a left turn signal phase on all legs of this intersection.
- (3) that the intersection at 1800 South Davis Boulevard continue to be monitored for compliance with the warrants for a traffic signal.
- (4) that the flashing beacon continue to be used at the 200 West 1800 South intersection, but that the lens be increased to a 12-inch diameter and the beacon lowered two feet to allow better visibility.
- (5) that 2200 South Orchard Drive and Pages Lane 200 West continue to be monitored.
- (6) that Bountiful’s traffic study be forwarded to U.D.O.T. as it relates to 400 North 200 West.
- (7) that no recommendation be made at this time for 3100 South 400 East and 625 West 2600 South.
- (8) The accidents at 800 East 1800 South were classified as “unusual” and nothing can be done to make this a safer intersection.

Mr. Balling concluded by stating that most of the intersections are operating in a safe condition, but recommended that a report be sent to U.D.O.T. requesting they make studies on these intersections: 400 North Main; 400 North 500 West; and 400 North 200 West. He also recommended that U.D.O.T. report back on the signal warrant on 1000 North Main and that they update the signals at Pages Lane and Main Street, which do not meet the present standards. He also noted that there were two intersections for which there have been many requests for a permissive left turn signal: 400 North 400 East and 200 West 2600 South. He recommended that we budget for a change which will allow those permissive left turns.

Following discussion by the Council, Mayor Cushing thanked Mr. Balling and his staff for the road inventory which is completed annually. Councilwoman Holt made a motion that the Annual Traffic Report be accepted and that the budget be changed to include funds necessary to complete the changes at 400 North 400 East and 200 West 2600 South for the permissive left turn signal. Councilwoman Wilcox seconded the motion which carried unanimously.

1 **CONSIDER FIRE DEPARTMENT FUNDING**  
2 **AND MANNING ALTERNATIVES**

3 Mayor Cushing reviewed that a public safety meeting was held in November and another  
4 meeting was held in December to receive public input regarding manning alternatives for the  
5 Bountiful Fire Department. Mr. Mahan reviewed the research which he has done on the legal  
6 implications of placing this issue on the ballot for public vote. He stated that the City Council  
7 has the responsibility and power to make the decision on manning and the financial  
8 responsibilities associated with that decision. Should the Council act in a manner not pleasing to  
9 the citizenry, the citizens have the right to submit an initiative to propose an ordinance or  
10 referendum to change the initial action. He emphasized that this process would be initiated by  
11 the citizens, not the City. Mr. Hardy noted that this coming year is an off-year and the City will  
12 not be holding an election  
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14 Councilwoman Holt thanked Mr. Mahan for his research and stated that she did not see  
15 any issues which would warrant an increase in taxes for the purpose of funding additional fire  
16 personnel. She proposed that two firemen be added at budget time and that funding for the  
17 added personnel be from within their department. She also recommended that the ambulance  
18 service fee be increased inasmuch as 90 percent of the calls of the Fire Department are medical  
19 calls. She also reported that it is the recommendation of the Planning Commission that there be  
20 an increase in fire prevention measures within the foothill ordinance, so that fire-related issues  
21 can be addressed by individual property owners, thus making fire prevention an integral part of  
22 the issue. She suggested that a 20-foot perimeter be required around homes, as well as additional  
23 sprinkler system requirements. She said she does not favor the use of contingency funds for  
24 anything that it was not originally set aside for.  
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26 Councilwoman Wilcox proposed that money be allocated from the contingency fund to  
27 fund the immediate addition of two personnel to the fire department to facilitate 24-hour  
28 manning of Station No. 2; and that consideration be given to approve additional personnel  
29 effective with the next budget. She also supported the requirement of sprinkler systems in all  
30 new homes above Bountiful Boulevard. She asked Mr. Hardy about the feasibility of sending  
31 out a survey to the citizens of the community to generate their input on the issue of hiring  
32 additional fire personnel. The timing and costs of this process were discussed. Councilwoman  
33 Wilcox made a motion that a questionnaire be sent out with the utility bills to get citizen input.  
34 Discussion followed regarding the City requirements for a Truth in Taxation hearing. The  
35 motion died for lack of a second.  
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37 A lengthy discussion followed. Councilman Fowler suggested that six additional firemen  
38 be added. Sources of revenue and their projections for the upcoming years were discussed and it  
39 was noted that the State will be focusing on construction of roads and also looking for additional  
40 funds. Mr. Hardy pointed out that other departments in the City are looking at increases in  
41 personnel also. Councilman Fowler pointed out that it is somewhat pointless to have state-of-the  
42 art equipment and not have the manpower to use it. Mr. Hardy pointed out that it is not  
43 necessary to plan for "worst case" scenario because volunteers can be called in when demands

1 are especially heavy. Councilman Johnson pointed out the need to have four firemen at the site  
2 when a burning building is entered and that criteria should be met with regard to the safety of our  
3 personnel. Councilman Shafter noted that in the past years, other departments and services have  
4 raised their fees; personnel have been added to the Police Department. He also noted that he has  
5 grown to trust and rely on the expertise of the department heads within the City and on that  
6 basis, he would favor increasing the manpower at the Fire Department, as recommended, with a  
7 minimum of 6 and possible eight. Mr. Hardy noted that due to legislation which requires City  
8 employees to be paid overtime if they leave one City responsibility to provide volunteer fire  
9 fighting service to the City, about one-half of the volunteers have been eliminated. This  
10 complicates the problem of having adequate coverage.

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12 Mayor Cushing thanked all of the Council for their observations and praised them for  
13 their honest assessment of the problem as they see it. He noted that it is the recommendation of  
14 the Fire Chief, the Assistant Chief, and the Fire Marshall that personnel be increased at the Fire  
15 Department. It was noted that if additional personnel are hired there are a number of fire  
16 prevention programs which can be implemented to promote greater fire safety within our City.  
17 Councilwoman Wilcox made a motion to immediately approve the addition of two fire fighters,  
18 to be funded from the contingency fund and that at budget time additional personnel be included  
19 to bring the total new hires to six. Councilman Johnson seconded the motion. Councilman  
20 Shafter suggested that the Council also look at the needs of other departments and include  
21 prudent increases now, rather than having additional tax increases again in the near future. The  
22 motion carried by a majority with Councilwoman Holt voting nay.

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24 The meeting adjourned at 8:53 p.m. on a motion made by Councilman Johnson and  
25 seconded by Councilman Shafter.

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JOHN R. CUSHING, Mayor

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ARDEN F. JENSON, City Recorder

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